

Taibah University Journal of Taibah University Medical Sciences

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# Journal of Taibah University Medical Sciences

### Conceptualization and establishment of value-based healthcare in Saudi Arabia: A scoping review



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Received 14 March 2024; revised 4 July 2024; accepted 26 July 2024; Available online 6 August 2024

#### الملخص

الأهداف: تمثل الرعاية الصحية الحكيمة تحولًا في تقديم الرعاية الصحية في المملكة العربية السعودية، حيث تهدف إلى تحسين نتائج المرضى مقارنةً بتكاليف تحقيق تلك النتائج. تهدف هذه المراجعة التفحصية إلى كشف الرؤى حول تصور وإنشاء الرعاية الصحية الحكيمة في سياق المملكة العربية السعودية، مما يعكس وضعًا حرجًا للدولة في مرحلة تحول صحى حاسمة.

**طرق البحث:** تم إجراء هذه المراجعة التفحصية باستخدام قواعد البيانات عبر الإنترنت والمواقع الرسمية خلال فترة زمنية تمتد من عام 2017 إلى عام 2023. شملت هذه المراجعة مجموعة من 14 دليلاً: 6 مقالات بحثية و6 وثائق حكومية وتقريرين.

النتائج: تسلط النتائج الضوء على تزايد التوافق المحلي في تعريفات مبادئ الرعاية الصحية الحكيمة مع التعريفات العالمية، لا سيما التركيز على نتائج المرضى كمقياس أساسي للرعاية الصحية الحكيمة. إضافة إلى ذلك، تظهر المراجعة أن الإصلاحات المالية تشير إلى تحرك حقيقي نحو الرعاية الصحية الحكيمة في المملكة، مع تحول تدريجي من الصرف المبني على الكمية إلى الصرف المبني على القيمة. ومع ذلك، فإن التفسيرات والتطبيقات المتنوعة للرعاية الصحية الحكيمة في المراجعة المدروسة تشير إلى مرحلة واعدة من التغيذ، تتميز بتعريفات وممارسات متطورة تتكيف مع الاحتياجات والقيود المحلية.

**الخلاصة:** أضاءت هذه المراجعة التفحصية المشهد الحالي لتصور وإنشاء الرعاية الصحية الحكيمة، مبرزة التقدم الكبير الذي تم تحقيقه والتحديات التي قد تواجهنا في المستقبل.

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Peer review under responsibility of Taibah University.



الكلمات المفتاحية: برنامج تحول القطاع الصحي؛ الرعاية الصحية الحكيمة؛ التصور، التأسيس؛ الاستخدام؛ المملكة العربية السعودية

#### Abstract

**Objectives:** Value-based healthcare (VBHC) represents a paradigm shift in healthcare delivery through optimizing patient outcomes relative to the costs of achieving those outcomes. This scoping review is aimed at revealing critical insights into the conceptualization and establishment of VBHC in the context of Saudi Arabia, a nation in a critical stage of healthcare transformation.

**Methods:** A scoping review was conducted by using online databases and official websites with a timeframe of 2017–2023. This review included 14 pieces of literature, comprising six research articles, six government documents, and two reports.

**Results:** The findings highlight increasing alignment with the definition of global VBHC principles, notably the emphasis on patient outcomes as a primary metric of healthcare value. Furthermore, financial reform has signaled a real move toward VBHC in the Kingdom, through a gradual shift from volume-based payments to value-based payments. However, the diverse interpretations and applications of VBHC across the examined literature indicate a promising stage of implementation characterized by evolving definitions and practices tailored to local needs and constraints.

**Conclusion:** This scoping review describes the current landscape of VBHC conceptualization and establishment, highlighting the substantial progress achieved and the future challenges.

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**Keywords:** Health sector transformation program; Valuebased healthcare; Conceptualization; Establishment; Utilization; KSA

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#### Introduction

Saudi Arabia's healthcare system is experiencing growing pressure from chronic diseases, aging populations, and increasing health expenditures.<sup>1</sup> Consequently, optimizing health system access and efficiency has been central to health transformation. In alignment with Vision 2030, the Saudi Ministry of Health (MoH) has introduced a national health transformation program driven by a value-based healthcare (VBHC) system. The opening statement of the transformation program depends on the principle of value-based care, which ensures transparency and financial sustainability by promoting public health and preventing diseases, in addition to applying the new model of care related to disease prevention".<sup>2</sup>

This transformation represents a departure from traditional volume-based healthcare models to a VBHC system, by prioritizing outcomes over volume, embracing a patient-centered approach, and emphasizing cost-effectiveness. Unlike traditional models that incentivize quantity of services, VBHC aligns incentives with patient outcomes, fosters data-driven decision-making, and promotes coordinated care across the continuum. By focusing on preventive care, population health management, and efficient use of resources, VBHC is aimed at improving patient satisfaction, enhancing quality of care, and controlling costs.<sup>3–5</sup> This transformation will require tremendous changes to the infrastructure of the Saudi healthcare system.

The basic definition of value, as introduced by Porter and Teisberg (2006), is "patient outcome achieved per dollar spent".<sup>6</sup> With the emergence of differing practices and applications of VBHC, the global definitions of value in healthcare place conflicting emphasis on cost, cost-effectiveness, and better health outcomes; however, across these definitions, a key element is delivering the outcomes that patients require.<sup>7,8</sup> Thus, in the general understanding of the concept of VBHC, health resources are used efficiently to deliver the right and necessary care at the right time.<sup>9</sup>

In the Saudi context, as part of the MoH's commitment to move toward a VBHC system, the Value in Health (VIH) center was established to improve value in the healthcare sector by building capabilities and sharing knowledge.<sup>10</sup> However, because VBHC was only recently introduced in Saudi Arabia, the current literature lacks an overview of the conceptualization and level of establishment of VBHC in Saudi Arabia, and a comprehensive exploration of these aspects is necessary.<sup>11</sup>

Consequently, in response to the status of VBHC in Saudi Arabia, this study asked how the conceptualization and establishment of VBHC in Saudi Arabia is portrayed in the literature. The objective of this review was to a) understand the conceptualization of the VBHC strategy, as documented in the Saudi literature, and b) to identify the extent of establishment of the VBHC strategy in Saudi Arabia.

The conceptualization of VBHC pertains to how the authors of a given study define the term, whereas VBHC establishment involves activities performed by the concerned national entities to accelerate VBHC implementation. The level of establishment was evaluated with respect to the comprehensive VIH definition published by the VIH center, which defines VBHC within the Saudi context as follows: "improving value in Health is achieving the best health outcomes with the optimal and fair allocation and best utilization of resources where 'outcomes' relate to benefits delivered for individuals, communities and the population; and, 'resources' include all human, capital and natural resources".<sup>12</sup> This definition provides a robust framework for assessing the extent to which the VBHC concept has been established in the Saudi healthcare sector.

The VIH framework (Figure 1) presents the key value components in the Saudi health system, wherein outcomes represent measurement of clinical outcomes at the following three levels of any society: populations, communities, and individuals. Resources, in contrast, are grouped into allocation of resources that are assessed through financial reforms and utilization of resources that are indicated in provider reforms.<sup>13</sup>

#### Materials and Methods

#### Study design

Given the limited literature on VBHC in Saudi Arabia, and the broad research question of this review, a scoping review was deemed more appropriate than other types. As stated by Munn et al., scoping reviews "are useful for examining emerging evidence when it is still unclear what



Figure 1: Value in health framework.<sup>13</sup>

other, more specific questions can be posed".<sup>14</sup> Thus, this approach enabled a broad explanation of VBHC in the Saudi context.

The scoping review was conducted in compliance with the Joanna Briggs Institute guidelines and the Arksey and O'Malley Framework.<sup>15</sup> The Preferred Reporting Items for Systematic Reviews and Meta-Analyses extension for Scoping Reviews (PRISMA-ScR) was followed.<sup>16</sup> Moreover, the PRISMA-ScR checklist was used to validate that all necessary reporting items were addressed (Appendix A).

#### Search strategy

PubMed, Scopus, and Web of Science were strategically selected as primary databases for this scoping review to ensure comprehensive coverage of both global and regionspecific literature on VBHC in Saudi Arabia. These databases were identified as optimal sources because of their extensive indexing of medical and health science literature, including a wide range of peer-reviewed articles, reports, and governmental documents relevant to VBHC concepts and implementation. The choice of databases was further supported by their known inclusion of studies addressing health system transformations and policy implications, which are critical for understanding the VBHC landscape in the context of Saudi Arabia's health sector reforms. This approach aligned with the scoping review's objective to capture a broad spectrum of evidence on VBHC conceptualization and establishment, to facilitate a thorough exploration of the subject matter within the specified timeframe starting from 2017. The syntax for each database was created, and keywords were included, as shown in Table 1.

Further searches of relevant government and VBHCrelated agency websites were undertaken, including those of the MoH, VIH center, Center for National Health Insurance, Saudi Health Council, Public Health Authority (PHA), Council of Health Insurance (CHI), Saudi Commission for Health Specialties, and Global Innovation Hub for Improving Value In Health. The websites were chosen

Table 1. Database search syntax

PubMed	("Value Based Health Insurance" [Mesh]
	OR "value based care" [All Fields] OR
	"value based healthcare" [All Fields] OR
	"value based healthcare" [All Fields] OR
	"VBHC" [All Fields]) AND ("Saudi
	Arabia" [Mesh] OR "KSA" [All Fields])
Scopus	TS=("Value-Based Health Insurance"
	OR "value-based care" OR "VBHC"
	OR "value-based healthcare" OR "value
	based care" OR "value based healthcare"
	OR "value based healthcare" OR
	"VBHC") AND CU=("Saudi Arabia")
Web of Science	TITLE-ABS-KEY ("Value-Based
	Health Insurance" OR "value-based
	care" OR "VBHC" OR "value-based
	healthcare" OR "value based care" OR
	"value based healthcare" OR "value
	based healthcare" OR "VBHC") AND
	AFFILCOUNTRY ("Saudi Arabia")

according to the key organizations within the Saudi health sector dedicated to implementing VBHC.

#### Study eligibility

The inclusion criterion was full-text articles reporting evidence focused on VBHC in Saudi Arabia and no restriction was placed on article type because of the scarcity of articles Governmental documents and reports were also included. All evidences were published in English between January 2017 and September 2023. Backward and forward citation searches were conducted through the citationchaser website.<sup>17</sup>

The exclusion criteria were articles not published in English, articles with a scope of evidence not including VBHC, articles published before 2017, and articles without full-text availability.

#### Study selection

The search results were imported into Zotero after duplicates were removed. Eligibility screening was conducted with the online platform SR-accelerator.<sup>18</sup> First, titles and abstracts were screened by two reviewers (B.H. and A.A.), and disagreements regarding the articles were resolved through discussion between reviewers. If a consensus was not reached, a third reviewer made the final decision (F.A.). The article selection process was documented according to PRISMA-ScR, as illustrated in the study flowchart (Figure 2).

#### Data extraction and synthesis (data charting)

Data extraction was performed by two reviewers (B.H. and A. A.). The following extraction fields were used to organize and summarize the findings: authors, year, study type, aim, VBHC conceptualization (definition), VBHC level of establishment (outcome: individuals, communities, and population; resources: allocation and utilization) and the concerned entities.

Subsequently, the findings were reorganized to address the review objectives. Data in the field of VBHC conceptualization were categorized to indicate how VBHC is conceptualized in the current Saudi literature (review objective 1). Data from the VBHC level of establishment and concerned entities were used to identify progress in VBHC in Saudi Arabia (review objective 2).

#### List of abbreviations

CHI, Council of Health Insurance; HSTP, Health Sector Transformation Program; MoH, Ministry of Health; NPHIES, National Platform for Health and Insurance Exchange Services; OECD, Organisation for Economic Cooperation and Development; PaRIS, Patient Reported Indicator Survey; PHA, Public Health Authority; PREMs, patient-reported experience measures; PRISMA-ScR, Preferred Reporting Items for Systematic Reviews and Meta-Analyses extension for Scoping Reviews; VBHC, valuebased healthcare; VIH, Center for Value in Health.



Figure 2: PRISMA-ScR flowchart.

#### Results

This review included 14 pieces of literature, comprising six research articles, six government documents and two reports, which were comprehensively screened and reviewed to allocate data to one of the two review objectives. Article type is described in the evidence information column in Table 2, and the entities originating these documents are described in the evidence information column in Table 3.

#### VBHC conceptualization

Of the six research articles examined, two provided<sup>19,20</sup> a precise definition of VBHC drawn from Porter's original concept.<sup>6</sup> In the remaining articles, the VBHC concept was articulated solely by referencing its elements or objectives, without provision of a specific definition of the VBHC concept.<sup>21–24</sup> Each article focused on specific elements of the VBHC definition. For example, Alkhudair and colleagues focused on the implementation of value-based agreements between payers and pharmaceutical companies; therefore, their explanation of VBHC focused on cost, stating that VBHC is aimed at "balancing the clinical benefits versus costs when making decisions related to drug reimbursement".<sup>21</sup> Similarly, when the term "value" was

described by Memish and colleagues, it was associated exclusively with cost.<sup>22</sup> In contrast, two other articles highlighted the crucial aspect of outcome measurement, while identifying and prioritizing the elements valued most by patients.<sup>23,24</sup> An overview of the definitions is presented in Table 2.

The six governmental documents included two documents published by the Health Sector Transformation Program (HSTP) under the MoH. In one document, VBHC was defined as "outcome divided by cost",<sup>25</sup> drawing from Porter's VBHC definition.<sup>6</sup> The second document, despite lacking a precise definition of VBHC, outlined its key elements, which encompassed patient-centeredness, cost control, and incentivization of health providers.<sup>26</sup>

The Saudi VIH center published three documents, two of which stated the definition published by the VIH, which was tailored to the Saudi context with consideration of the global definitions.<sup>12,27</sup> The difference in this definition was in use of the term "resources" instead of "cost" to convey a broader and more flexible interpretation encompassing monetary and non-monetary resources. However, the third document from the VIH center merely referenced the elements of VBHC in the narrative.<sup>28</sup> Finally, the sixth document was a white paper from the CHI, which also defined VBHC according to the perspective of Porter and Teisberg.<sup>29</sup>

#### Table 2: Definition overview for included articles.

Evic	Evidence Information			VBHC Conceptualization	
	Reference	Study Type	Aim	VBHC Definition	
1	19	Retrospective observational study	The association between clinical outcomes and PREMs in hospitals in Saudi Arabia was assessed to inform VBHC reforms.	"Value-based healthcare (VBHC) aims to achieve the <b>best health outcomes at the</b> <b>lowest cost</b> to optimize value for patients" p. 1	
2	21	Focus groups	A group of experts convened to discuss key factors affecting the current state of cancer management in Saudi Arabia and to agree on a list of recommendations, with a focus on value-based care, considering evidence, patients, and costs.	VBHC is aimed at "balancing the clinical benefits versus costs when making decisions related to drug reimbursement" p. 116	
3	24	Mixed methods	The aim was to provide an overview of a new, unified national framework.	The article describes the elements (goals) of VBHC by stating the need to measure value, outcomes, and cost, but its focus is on outcome measurement. p. 296	
4	20	Review	This study was aimed at describing the status of <b>risk-sharing agreements</b> , trends in utilization of RSAs, and challenges in RSA implementation in Saudi Arabia.	The article describes "increasing the quality of care and quality of life of patients while utilizing resources more efficiently." p.1126	
5	23	Cross-sectional	This study was aimed at determining the top priority outcomes that must be measured for all patients, regardless of the medical condition, from the perspective of physicians.	"Value-based healthcare (VBHC) implies a focus on what patients value most." p. 62	
6	22	Progress report	The aim was to develop a national clinical guideline.	Value was linked to cost only. A major solution to develop a national guideline is the "systematic consideration of cost as one of the contextual factors" in focusing on local needs and values. p. 376	

The final evidence comprised two reports published by the Global Innovation Hub for Improving Value in Health. The first report, published in 2021, also defined VBHC according to the definition of Porter and Teisberg.<sup>11</sup> In contrast, the other report focused more on the concept of high-value systems than VBHC.<sup>30</sup> An overview of the definitions of governments document and reports is provided in Table 3.

#### VBHC establishment

Regarding the VBHC level of establishment, evidence was organized according to the elements of the VIH framework: outcome, resource allocation, and utilization.

Three governmental documents and one report focused on the plan and roadmap to guide the transformation to VBHC in Saudi Arabia. Two were published by the HSTP, the first of which introduced the transformation to VBHC; therefore, the document focusing on how the Kingdom is planning to establish and implement this concept fully details the strategic plan for this transition, including provider reforms, financial reforms, governance development, and capacity building.<sup>25</sup> The second document, from 2021, includes more focused details on the delivery plan for the entire sector and includes a section on the implementation of VBHC.<sup>26</sup> The third document provides a comprehensive understanding of VBHC in the Saudi context and outlines the key components considered essential for VBHC strategy implementation in the healthcare sector.<sup>31</sup> Furthermore, a report published by the Global Innovation Hub in 2021 underscores the essential role of this center in expediting knowledge transfer pertaining to VBHC.<sup>11</sup>

The remaining ten pieces of literature were divided into two sets: five focused on establishing the outcome measurement, and the other five focused on reforms targeting resource allocation and utilization.

#### Outcome measurement

Three articles focused on outcome measurement. The first article describes establishing the Patient Experience Measurement program, targeting improvements in patients experience at the national level, and the MoH Center of Patient Experience, in comparison with international practice.<sup>19</sup> The second article describes the development of the National Health Performance framework under the Saudi Health Council, with an aim to unify health performance measurement in Saudi Arabia and to "provide further insights and visibility regarding the performance of the system as pertains to specific condition and, in turn, allow for the measurement of value at the level of specific condition" p. 301.<sup>24</sup>

The third article indicates that the involvement of physicians in outcome measurement has been limited. Notably, that research represented a first step toward implementing a disease-specific outcome set.<sup>23</sup>

Moreover, two governmental documents published by the VIH center focused on initiatives and programs to establish proper measurement of patient experiences and patient

Evidence Information				VBHC Conceptualization		
Туре	Entity	Reference	Evidence Type	VBHC Definition		
Governmental document	MoH	25	HSTP strategy delivery report	"Outcome divided by cost" p.59		
Governmental document	МоН	26	HTP strategy delivery plan	No definition, but describes the elements of VBHC throughout the document		
Governmental document	VIH	31	Policy perspective	"Achieving the best health outcomes with the optimal and fair allocation and best utilization of resources where 'outcomes' relate to benefits delivered for individuals, communities and the population; and, 'resources' include all human, capital and natural resources" p. 4		
Governmental document	VIH	27	Annual report	"Achieving the best health outcomes with the optimal and fair allocation and best utilization of resources where 'outcomes' relate to benefits delivered for individuals, communities and the population; and, 'resources' include all human, capital and natural resources" p. 14		
Governmental document	VIH	28	Annual report	No clear definition. But elements of VBHC are described throughout the document		
Governmental document	CHI	29	White paper	"The quality of patient outcomes relative to the dollars expended" p. 5		
Report	GIH	11	Report	"Aims to improve the health outcomes of people while optimizing health systems to reduce healthcare costs" p. 12		
Report	GIH	30	Report	"High-value health service as any health service at the population level or individual level delivered effectively, efficiently, responsively, and equitably in a health system" p.14		

Table 3: Definition overview of included governmental documents and other reports.

outcomes.<sup>27</sup> In 2020, the center collaborated in a multi-year research program with the Organisation for Economic Cooperation and Development (OECD) to assess patientreported outcomes and experiences in primary healthcare, in an initiative known as the PaRIS project. The second

document, released a year later, in 2021, delves deeper into the advancements of the PaRIS project, which is currently in the trial phase, involving tool validation and testing of measures on a sample. The primary goal of this phase is to assess patient-reported outcomes and experiences, to identify

Table 4: Overview	v of the establishment	levels on outcome measurement.
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Evidence Information		Establishment Level				
		Outcome				
Туре	Reference	Individuals	Communities	Population		
Article	19	with different outcome	s that mainly include developing, comp	ient Experience Measurement programme aaring, and improving patient experience at PREMS and clinical outcomes was not		
Article	24	population groups (cor outcomes differ across Health System framew These would, allow for	ndition specific) to provide a better view different conditions. Condition-specific ork, especially but not limited to the 'o	long-term, it could be further stratified by v of value and equity, as resources and c indicators could be considered across the utcomes' subdomain, as per the following. g allocated costs, resources, outcomes, and		
Article	23		IC is still in its early stages and clinicia is research is done as an initial step tow	in involvement in developing outcome wards the implementation of disease-specific		
Article	22		n impact/effort analysis, selection of the ted reliable sources for clinicians.	ne initial 12 guideline" p. 375. These guidelines		
Government document	27		ted a multi-year research program in comes and experiences in primary health			
Government document	28	"The Center for value PHCs primarily to mea	in health is taking a country-wide lead	in the delivery of this primary survey in periences in order to identify the potential		
Report	30		t on measuring patient-reported outcom	easure patient experiences, including the nes and patient-reported experience in		

Table 5: Overview of the establishment levels in resource allocation.	,
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Evidence Information		VBHC Establishment Level	
		Resources	
Туре	Reference	Allocation (Financial Reforms)	
Article	21	"In 2019, MOH established 5 value-based agreements with pharmaceutical manufacturers." Value-based agreements "are type of reimbursement scheme between payers and medical product manufacturers that have proven to be a useful tool in addressing increasing cost pressures, uncertain effectiveness, and ensuring value in healthcare decision-making," p. 118.	
Article	20	"Saudi Arabia did implement several RSAs between 2018 and 2020. However, in KSA, the experience with RSAs is a recent phenomenon that is still in the early phase. Therefore, there is need for future assessment of RSAs with respect to success rate in achieving expected objectives." p. 1127	
Government document	29	The document mentioned that these financial reforms are in place: NPHIES Patient experience measurement (customer satisfaction survey PG) Classification system for HC services Provider classification Saudi billing system	
Report	30	"The government is also developing value-based procurement initiatives, such as Nupco's implementation of value-based purchasing models for most drugs for public hospitals." p. 55	

Table 6: Overview	of the	establishment le	evels in	resource utilization.

Tuble of Sterner of th				
Evidence Information		VBHC Establishment Level		
R		Resources		
Туре	Reference	Utilization (Provider Reforms)		
Government document	27	"In 2020, the Center ran a physician engagement project to inform this topic, and one of the outputs of this project was a preliminary knowledge, competency and behavioural framework to support the delivery of value." p. 19		

potential areas for enhancing care provision and working toward achieving improved value.<sup>28</sup> Table 4 provides an overview of the establishment levels on outcome measurement.

#### Resource allocation

Resource allocation pertains to financial reforms that compose a substantial portion of the visible initiatives in the Saudi health sector. Four pieces of literature outlined programs indicating a real move toward VBHC. The evidence revealed a gradual shift from volume-based payments to value-based payments, through the introduction of financial reforms aligned with value-based principles, such as bundled payments, accountable care organizations, value-based agreements, and capitation. These payment models encourage efficiency, coordination, and improved outcomes.<sup>20,21,29,30</sup>

Elaborating on this element, Alkhudair and colleagues<sup>21</sup> have examined the elevated expenses associated with medication and have explored how the strategic implementation of VBHC in Saudi Arabia might enhance the management of these substantial costs. Their study reveals the current existence of value-based agreements in Saudi Arabia, which are integral components of the ongoing shift toward VBHC payment models. These agreements, involving reimbursement methods between payers and

medical product manufacturers, are exemplified by the establishment of five agreements between the MoH and pharmaceutical companies in Saudi Arabia.

Abu-shraie and colleagues<sup>20</sup> have also shed light on the aspects of financial reforms aligned with the VBHC strategy. Risk-sharing agreements in the form of financial-based agreements have been introduced in the Saudi market between payers and medical product manufacturers "to allow for rapid access to innovative medication." These financial-based agreements are increasingly becoming more frequently used than outcome-based agreements, both nationally and internationally.

An important aspect is the tangible progress made by the CHI on a national scale in formulating a strategy for implementing value-based payments.<sup>29</sup> Key initiatives driving these reforms include implementation of the minimum dataset and the introduction of the National Platform for Health and Insurance Exchange Services (NPHIES), to facilitate the exchange in health information and insurance services. Table 5 provides an overview of the establishment levels in resource allocation.

#### Resource utilization

Finally, resource utilization focuses on provider reforms limited to the development of 12 national clinical guidelines, as led by the National Guideline Center, which was established in collaboration with the Health Holding Company and the Saudi Health Council. These clinical guidelines will contribute to improving the understanding and engagement of healthcare providers in the delivery of value-based care by incorporating evidence-based practices, focusing on outcomes, and fostering a patient-centered approach.<sup>22</sup> Table 6 provides an overview of the establishment levels in resource utilization.

#### Discussion

#### VBHC conceptualization

For the first objective, evidence regarding the conceptualization of the VBHC was examined. Our review indicated a reliance predominantly on Porter's<sup>6</sup> definition among Saudibased studies and policy documents, thus indicating a strong foundational understanding of VBHC principles. Nonetheless, each piece of literature presented a distinct expression of the concept associated with the scope of work. The emergence of a locally tailored definition by the Saudi VIH center underscores a critical move toward contextualizing VBHC to address specific challenges and opportunities within the Saudi healthcare system. This endeavor reflects a critical understanding that the successful implementation of VBHC requires not only a shift in healthcare delivery models but also a cultural shift among healthcare stakeholders toward a shared vision of value. Moreover, the center aimed to reach a consensus definition among local stakeholders; however, our review indicated that most of the literature has used a definition based on Porter's definition rather than on Saudi value in the health sector. Notably, other countries implementing VBHC before Saudi Arabia have faced similar challenges in reaching а consensus definition among local stakeholders.<sup>32,33</sup>

The variations in VBHC conceptualization, with some studies focusing on cost containment and others focusing on outcome optimization, mirrored global debates regarding balancing cost and quality in healthcare. This diversity indicated the use of a multifaceted approach toward VBHC, wherein different facets of the healthcare system prioritize aspects of value according to their strategic objectives and operational realities. Similar responses have occurred in international implementation of VBHC: the literature has indicated similar findings regarding variations in the conceptualization of VBHC among entities, as explained by the variations in policies established by the regulator and the payment models introduced by the funding entities.<sup>34</sup> These variations reflect a dynamic and responsive healthcare system, but also highlight the need for a cohesive framework to unify these disparate efforts to achieve the common goal of value maximization.

#### VBHC establishment

Regarding the second objective, our findings indicated that Saudi Arabia has demonstrated a commitment to the VBHC strategy, as supported by the analysis of three main government documents.<sup>25,26,31</sup> These documents outline the

strategic framework and plans for implementing VBHC in the country; however, the level of establishment remains not entirely clear, and progress reports from governmental entities appear to be limited. Considering the international experience, a global assessment conducted by The Economist in 2016 on the implementation of VBHC in 25 countries has highlighted the importance of high-level policies and government commitment in publishing strategies and plans to advance VBHC, which serve as a robust starting point for VBHC implementation.<sup>35</sup> Moreover, the report has indicated that most countries have encountered prolonged timelines in aligning their healthcare systems with the components of VBHC, particularly given that this transition requires a paradigm shift. Consequently, our findings suggested that the careful and gradual progress made during the initial phases of transitional development is likely to contribute to expeditious use of VBHC.

Our findings revealed that Saudi Arabia has followed a strategic and deliberate approach to healthcare transformation through its initiatives in outcome measurement and financial reforms associated with the implementation of VBHC.

The efforts on outcome measurement are evidenced by the Saudi's health sector, which focus on developing patient-reported outcome measures and patient-reported experience measures (PREMs), in a crucial step toward understanding and improving the value delivered to patients. The progress made in the PaRIS project, through a collaborative effort with the OECD, appears to be focused on the macro level, addressing regulations, tool validation, and the unification of reporting mechanisms. This finding aligns with the global experience: a review pertaining to several Western countries has highlighted the challenges in developing internationally comparable outcome sets, because of differences among countries. The authors of those study recommend that the first phase be dedicated to each country properly and correctly developing their own set of outcomes, emphasizing the importance of contextual considerations.<sup>36</sup>

Regarding financial reforms, the shift toward value-based payment models, including introduction of bundled payments, formation of accountable care organizations, and application of value-based agreements, indicates a fundamental restructuring of the financial health model in Saudi Arabia to adhere to the value-based reimbursement of healthcare services. These financial reforms are critical in transitioning from a volume-based to a VBHC system.<sup>6</sup> However, consideration of the local context, organization, and funding structure of the health system in each country is a major factor shaping the suitability of the chosen payment system.<sup>33,37</sup> For example, fee-for-service-based systems, as in the US, differ from publicly run healthcare systems, as in the UK or other European countries, in their adaption of payment schemes while moving toward VBHC.<sup>33</sup>

In the case of Saudi Arabia, the health system must continually analyze and tailor the underlying enablers and barriers to the implementation of VBHC to ensure the success of these financial reforms. Although the shift toward value-based payment models is a strategic step, the review highlights the need to carefully consider the contextual factors that might influence the effectiveness and sustainability of these reforms within the Saudi healthcare landscape.

Finally, although Saudi Arabia's commitment to VBHC is evident, the limited availability of progress reports and the known challenges faced by other countries in implementing VBHC prompt questions regarding the level of establishment and the pace of implementation in the Saudi context. Careful monitoring and transparent reporting of progress in aligning the healthcare system with VBHC principles will be crucial to assess the country's progress in transforming healthcare delivery.

#### Limitations

This scoping review has several limitations. First, because VBHC has only recently been introduced in Saudi Arabi, the database search yielded limited resources and scarce data; therefore, our findings were based on a limited number of articles. However, our findings are comparable to those from other studies conducted globally. Second, because scoping reviews are aimed at providing a broad overview of a research topic by mapping the existing literature, the primary focus of this review was not to undertake an in-depth analysis or critical appraisal of the included resources.

#### Implications for policy and practice

The findings of this review have substantial implications for policy and practice in Saudi Arabia. The alignment with global VBHC principles, coupled with efforts to tailor VBHC to the local context, provides a solid foundation for advancing healthcare quality and efficiency. However, to achieve the full potential of VBHC in Saudi Arabia, the following needs exist: first, strategic integration, which can be reflected by harmonizing the various VBHC initiatives and definitions into a cohesive national framework that clearly articulates the pathway toward value maximization; second, stakeholder engagement, through engaging a broad spectrum of stakeholders, including patients, providers, payers, policymakers, and researchers, in dialogue to foster a shared understanding and commitment to VBHC principles; and, finally, investment in building the infrastructure necessary for data collection, analysis, and reporting, to support robust outcome measurement and value assessment.

#### Implications for future research

Regarding future research directions, this review has identified critical areas for future research, including evaluation of VBHC impact (e.g., longitudinal studies assessing the effects of VBHC initiatives on healthcare outcomes, patient satisfaction, and cost-efficiency); best practices and lessons learned (e.g., comparative studies to identify best practices in VBHC implementation, both within Saudi Arabia and globally, to inform policy and practice); patient-centeredness (e.g., research focusing on the patient experience and engagement in VBHC, to understand how value is perceived and experienced by patients, and how it can be optimized); and, finally, policymaking (e.g., exploratory research to understand the roles of policymakers in accelerating the implementation of VBHC).

#### Conclusion

The transition toward value-based healthcare in Saudi Arabia is a promising but challenging journey. This scoping review described the current landscape of VBHC conceptualization and establishment, emphasizing the notable progress achieved and the challenges that lie ahead. As Saudi Arabia continues to navigate its healthcare transformation, the lessons learned and strategies used are expected to not only shape the future of healthcare in the Kingdom but also contribute to the regional and global discourse regarding value-based healthcare.

#### Source of funding

The authors received no financial support for this research.

#### **Conflict of interest**

The authors declare that they have no affiliations with, or involvement in, any organization or entity with any financial interest in the subject matter or materials discussed in this manuscript.

#### Ethical approval

The study was approved by the Ethics Committee of Imam Abdulrahman bin Faisal University (IRB-PGS-2023-03-539) on November 28, 2023.

#### Authors contributions

B.H: Conceptualization, Methodology, Investigation, Writing—Original Draft, Project Administration. F.A: Conceptualization, Supervision. A.A: Conceptualization, Screening, Writing—Review & Editing, Supervision. All authors have critically reviewed and approved the final draft and are responsible for the content and similarity index of the manuscript.

## Declaration of generative AI and AI-assisted technologies in the writing process

During the preparation of this work, the authors used PaperPal to enhance readability. After using this tool, the authors reviewed and edited the content as needed, and take full responsibility for the content of the publication.

Section	Item	PRISMA-ScR Checklist Item	Reported
			on Page #
<b>TITLE</b> Title	1	Identify the report of a secritic review	1
ABSTRACT	1	Identify the report as a scoping review.	1
Structured summary	2	Provide a structured summary that includes (as applicable):	1
,		background, objectives, eligibility criteria, sources of	
		evidence, charting methods, results, and conclusions that	
NTRODUCTION		relate to the review questions and objectives.	
INTRODUCTION Rationale	3	Describe the rationale for the review in the context of what	2-4
Rationale	5	is already known.Explain why the review questions/objectives	5
		lend themselves to a scoping review approach.	
Objectives	4	Provide an explicit statement of the questions and	3
		objectives being addressed with reference to their key	
		elements (e.g., population or participants, concepts, and context) or other relevant key elements used to	
		conceptualize the review questions and/or objectives.	
METHODS			
Protocol and registration	5	Indicate whether a review protocol exists; state if and	NA
		where it can be accessed (e.g., a Web address); and, if	
		available, provide registration information, including	
Eligibility criteria	6	the registration number. Specify characteristics of the sources of evidence used	6
Ligitinty citeria	0	as eligibility criteria (e.g., years considered, language, and	0
		publication status), and provide a rationale.	
Information sources*	7	Describe all information sources in the search (e.g.,	6
		databases with dates of coverage and contact with	
		authors to identify additional sources), as well as the	
Search	8	date the most recent search was executed. Present the full electronic search strategy for at least one	24
Startin	0	database, including any limits used, such that it	24
		could be repeated.	
Selection of sources of	9	State the process for selecting sources of evidence (i.e.,	6
evidence†	4.0	screening and eligibility) included in the scoping review.	
Data charting process‡	10	Describe the methods of charting data from the included	7—8
		sources of evidence (e.g., calibrated forms or forms that have been tested by the team before their use, and whether	
		data charting was done independently or in duplicate) and	
		any processes for obtaining and confirming data	
		from investigators.	
Data items	11	List and define all variables for which data were sought and	NA
Critical appraisal of individual	12	any assumptions and simplifications made. If done, provide a rationale for conducting a critical	NA
sources of evidence§	12	appraisal of included sources of evidence; describe the	INA
sources of evidence3		methods used and how this information was used in any	
		data synthesis (if appropriate).	
Synthesis of results	13	Describe the methods of handling and summarizing the	7—8
DECLUTC		data that were charted.	
<b>RESULTS</b> Selection of sources of	14	Give numbers of sources of evidence screened, assessed for	7
evidence	14	eligibility, and included in the review, with reasons for	/
		exclusions at each stage, ideally using a flow diagram.	
Characteristics of sources	15	For each source of evidence, present characteristics for	25-29
of evidence	17	which data were charted and provide the citations.	<b>N</b> T 4
Critical appraisal within sources of evidence	16	If done, present data on critical appraisal of included sources of evidence (see item 12).	NA
Results of individual	17	For each included source of evidence, present the relevant	25-29
sources of evidence	1,	data that were charted that relate to the review questions	25 2)
		and objectives.	
Synthesis of results	18	Summarize and/or present the charting results as they relate	8-13
DISCUSSION		to the review questions and objectives.	
DISCUSSION Summary of evidence	19	Summarize the main results (including an overview of	14-17
Summary of evidence	19	concepts, themes, and types of evidence available), link to	14-1/
		concepto, themes, and types of evidence avalation, mik to	

(continued)			
		the review questions and objectives, and consider the relevance to key groups.	
Limitations	20	Discuss the limitations of the scoping review process.	17
Conclusions	21	Provide a general interpretation of the results with respect to the review questions and objectives, as well as potential implications and/or next steps.	19
FUNDING			
Funding	22	Describe sources of funding for the included sources of evidence, as well as sources of funding for the scoping review. Describe the role of the funders of the scoping review.	19

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**How to cite this article:** Hariri BA, Albagmi FM, Aljaffary AA. Conceptualization and establishment of valuebased healthcare in Saudi Arabia: A scoping review. J Taibah Univ Med Sc 2024;19(4):835–846.